# Housing Strategy 2012-15 Action Plan

This Action Plan is a summary of key issues and actions for the future. It is a tool for delivering our Housing Strategy 2012-15 by determining clear actions, responsibilities and resources. It will be regularly monitored.

From April 2013 the Housing Strategy Action Plan will be reviewed with partners and actions refreshed in September 2013 – the mid point of our Strategy. This will ensure effective planning and actions that are delivered.

Also noted in the Action Plan are supporting strategies and plans – where actions contribute to the delivery of our Housing Strategy objectives

## Strategic Objective 1: Provide More Affordable Housing in the City to Meet Housing Needs

There is a high need for affordable housing in Oxford. The physical constraints of the City and high costs combine to create an extremely tough environment to bring forward new housing which is affordable for local people. The Council will lead and facilitate new and affordable housing by making best use of the planning system and Council assets including land. It will investigate new models for delivery of new affordable homes including expanding the role of the Council in building new Council homes.

Our consultations with partners and public showed a high level of support for more new affordable housing, including council housing. However, respondents also felt the Strategy needed to look beyond the needs for social housing and homelessness – considering the needs of lower to middle income households who cannot find affordable homes – including young people and key workers. As a consequence, more actions relating to this have been included within our Action Plan. However, social rented housing will remain a priority as the need for it so great in Oxford. Respondents recognised that in spite of our efforts the level of new homes being brought forward will not meet the housing needs of everyone who wishes to live in Oxford. Feedback also mentioned to issue of student accommodation which puts demands on private rented accommodation. Some respondents wished to see higher levels of house building and even disallowing non residential developments to lead to greater community and physical sustainability. These issues are more pertinent to the Council's Planning role and have been considered as part of previous planning consultations eg Core Strategy. These have been noted and forwarded to planning teams. Targets in relation to brining forward more affordable housing using planning policies have been included in the Action Plan. Bringing empty homes back into use was considered important and actions relating to this have been included in the Action Plan. Responses to issues relating to private landlords and student accommodation in the city are found in Strategic objective 4.

Key Action	Outcomes	Milestones	Resources	Responsibility
Preparation for delivery of	Delivery programme	Area Action Plan adopted Dec 2012.	Council owned	Head of Asset
the new housing	and agreements in		land at Barton.	Management
development at Barton	place to develop c.800	Outline planning permission by early		
	new homes, including	2013	£995K in fees	
	320 new affordable		in project	
		Commence on-site in early 2014.	development	
	(Affordable element during		(mix of OCC	
	this Strategy is outlined		and HCA	
	below)			

				funding)	
	eliver 3 year affordable ousing programme	Deliver 372 affordable homes from 1 April 2012 - March 2015 of which			Head of Asset Management; Head of City Development, Head of Housing & Communities
	provided by Oxford City ouncil	112 new Council homes	20 homes at Barton 46 homes at Bradlands 46 homes on Miscellaneous City Sites	HCA affordable housing grant funding of £2.42million, £15 million council borrowing, Council owned land.	
	through partnership with ousing Associations	184 affordable homes by March 2015	New homes at Shotover View (55), Lake St (8), Lamarsh Road (4), Manor Ground(27), Lanham Way (8), Balfour Rd (9), Luther Court (42), Butler House (14), Lawn Upton House (8), Leiden Rd (9),	HCA Cross subsidy utilising OCC land	
re Co	through physical generation projects at owley Northway, to deliver ew housing and jobs	76 affordable homes by March 2015	Barns Rd (18), Westland Drive (28)  Dora Carr Close (30)	Cross subsidy utilising OCC land	
re Bl	evelop physical generation projects at ackbird Leys to deliver ew housing and jobs	New physical regeneration projects developed at Blackbird Leys	Consultation and involvement with Neighbourhood Management Groups and Area Forums to shape Regeneration Strategy by Autumn 2012	In house officer activity to identify projects and priorities.	Head of Housing and Communities

Bring forward new housing schemes and develop a post 2015 programme	New developments and a post 2015 programme are brought forward	Develop Leys Area Action Plan by December 2012 Review results of maisonettes options appraisals by December 2012 Undertake feasibility analysis and develop schemes by April 2013 Working with developers and landowners, identify and bring forward potential sites as funding and economic circumstances allow Bring forward new affordable housing opportunities in any new transformational projects in the City eg West End sites, Grenoble Road	Project funding to be identified  In house officers, developers and landowners	Head of Housing and Communities, Head of City Development
		and new allocated sites Development of a post 2015 affordable housing programme.		
Review new delivery models to bring forward new affordable housing to meet needs	New models evaluated and introduced where feasible  New Council Building House programme evaluated and produced  Bring empty property back into use as	Review new opportunities and best practice models with partners and communities including Revitalised Right to Buy, Buy Back, Temporary to permanent social housing project, use of New Homes Bonus, new private sector rented property, Community Land Trusts, Community Infrastructure Levy, Community Right to Acquire by Sept 2013	Officer time to evaluate. Development of new policies and programmes to be evaluated as part of the reviews	Head of Housing and Communities. Head of City Development, Head of Asset Management
	affordable housing	Review the role of Oxford City Council in developing mew homes by reviewing funding opportunities		

po so s´	nsure robust planning olicy exists to drive new ocial housing including via 106 agreements and eliver sustainable homes	New Sites Plan Document  Local Investment Plan  New Affordable Housing SPD adopted  Policies adopted requiring financial contribution to affordable housing	and flexibilities allowed under new HRA funding regime by September 2012 Develop a building programme and development process by April 2013  Evaluate potential for schemes to bring empty property back into use as affordable housing  Submission following consultation by My 2012 for examination Sept/Oct 2012. Adopt and implement the Sites and Housing Development Plan. Document building on SHLAA by Feb 2013  Refresh Local Investment Plan for adoption in June 2012  Review consultation by Dec 12, adopt April 2013  Adopt policies requiring a financial contribution to support affordable housing (4-9 dwellings, student accommodation) by Dec 12, adopt April 2013	Officer time and existing resources	Head of City Development, Head of Housing and Communities
ho th ar	eview intermediate ousing products including lose for First Time Buyers and those on lower and hiddle incomes	Housing opportunities for low to mid income households, key workers and first time buyers are explored	Evaluate potential and impact of Shared ownership, lower cost home ownership opportunities, Rent to Buy Intermediate, market and new	In house officer activity plus support from developers, Registered	Head of Housing and Communities

Strategy or Plan	Main aims	Lead	Timescale
Local Investment Plan	To outline and integrate housing, economic development	Oxford City Council	In place – to be
	and infrastructure plans for Oxfordshire – to deliver new	with other	refreshed
	housing as part of sustainable communities	Oxfordshire Councils	

## **Strategic Objective 2: Prevent Homelessness**

Homelessness is a significant problem in Oxford as people struggle to attain a home of their own. In recent years, the Council has been successful in preventing homelessness through dedicated teams using a range of housing options and solutions to meet needs. However, increasing pressures on all types of housing but particularly private rented sector are starting to reverse that trend. These pressures are likely to continue and potentially be exacerbated by changes to welfare benefits which will limit household income for housing and other expenses. In addition to Housing Benefit changes, changes to Council Tax benefit will also impact on both individual households and council funding. The main causes of homelessness acceptances are people becoming homeless as a result of family exclusion, loss of a private assured shorthold tenancy followed by domestic violence. The Council is leading on new ways of working and improved pathways as part of the No Second Night Out Policy and these will continue. Changes to homelessness and allocations legislation will be addressed. A review of homelessness services was undertaken in early 2012 and any actions arising will be developed and brought forward in the new Homelessness Strategy, which will consider both statutory and non statutory homelessness, to ensure we are taking all possible steps to prevent homelessness wherever possible and to provide a range of services and accommodation when households become homeless.

In our consultations, discussions took places about Allocations and Homelessness changes being brought forward via Localism Act. And actions related to this have been included in the Action Plan, Concerns were raised about Impacts of both Supporting People funding reductions and changes to Housing Benefit scope and payments. It is possible that this could risk the viability and operation of some front line hostels and services. These will continue to be kept under review via Strategic Objective 3 to this Strategy and also the new Homelessness Strategy due for 2013. There was also discussion on pathways for rough sleepers and move on accommodation and actions on these have been included within the Action Plan

Key Action	Outcomes	Milestones	Resources	Responsibility
Reduce the number of households in temporary accommodation	Households in temporary accommodation reduced to 120 – 2012/13 100 – 2013/14	Prepare planning and implementation of new forms of temporary accommodation by June 2012	In house resources	Head of Housing & Communities; Housing Needs Manager

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Develop services to tackle rough sleeping	No Second Night Out for rough sleepers	Implement new working arrangements for street services for more presence out hours – linked to supported provision.	Within current budgets	Head of Community Services/Housing Need Manager
Ensure effective debt and welfare advice services are available to the public debt	Effective debt, welfare advice, services are provided and taken up	Review need and provision of debt and welfare advice/training by April 2013 Develop action plan to address any gaps, unmet needs and maximise take up by Sept 2012	Within existing resources	Head of Housing & Communities Head of Customer Services.
Develop the role of private rented sector housing in meeting housing needs including homeless households or those threatened with homelessness	Annual meeting of landlord forum  Undertake landlord/lettings agencies consultations  Undertake consultations with current and prospective private tenants	Undertake a landlord/lettings agencies survey consultation to understand expectations of private landlords by Sept 2012  Develop information and incentives to encourage private landlords to offer accommodation to homeless households or those threatened with homelessness by April 2013  Undertake consultation with prospective and current private sector tenants to undertake their expectations and barriers to investment and attaining a settled home in the private rented sector.by Dec 2012  Consider introducing a private	Officer time and consultation within existing resources	Head of Housing & Communities; Head of Environmental Development Housing Needs Manager

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		Homelessness Policy reviewed	Develop information and education current and prospective tenants and Investigate the use of Tenant Ready Schemes by November 2013 Review homeless policy in relation to re-housing in private sector and discharge of duty following legislative change and new guidance by September 2012		
	Review of allocations policy	New Allocations Policy approved	Review to commence April 2012 Consultations planned to be	Officer time within existing resources	Head of Housing and Communities/Housing
10		and implemented	completed by Sept 2012 (subject to Government Guidance issued) Completed by December 2012	existing resources	Needs Manager
0	Research, consult and adopt	New Homelessness	Review progress since last	Staffing resources	Head of Housing and
	a new Homelessness	Strategy, targets	Strategy – May 2012		Communities;
	Strategy and Action Plan	and Action Plan	Produce evidence base and issues		Housing Needs
			by July 2012		Manager;
			Consultation – July - Sept 2012 Adopt Dec 2012		Strategy & Enabling Manager
			Publish – by 31.3.13		Manager

Strategy or Plan	Main aims	Lead	Timescale
Oxford City Council	To address the specific homelessness issues in	Housing and	Current Homelessness
Homelessness Strategy	Oxford including how to prevent homelessness,	Communities –	Strategy ends in March
	respond where households do become	Oxford City Council	2013. New Strategy to
	homelessness and to increase housing		be developed to take
	opportunities		forward from April 2013

### Strategic Objective 3: Address the Housing Needs of Vulnerable People and Communities

Housing is about more than bricks and mortar. For some people, the keys to the door are not enough and they need support to help them live independent lives and attain a settled home. Much of the housing support is delivered and funded by the Supporting People Programme. This is a challenging time - subject to ongoing change and reductions as the impact of reduced funding, specifically the Supporting People funding, is brought forward. Sensitive reviews and re-modelling of services are underway and will continue throughout 2012-2015. Other households need specialist accommodation suitable for the needs of older and disabled people. For others, issues relate to social inclusion and access to skills, training in and employment. There are other vulnerable groups who have specific housing needs and these will be explored in more detail between 2012-15.

Our consultations identified concerns in relation to move on accommodation – allowing people to move through specialist housing to gain independence – thus freeing up transitional accommodation for those who need it. The need to ensure people could return to suitable independent housing on hospital discharge was also identified. Actions to review these are included in the Action Plan.

	Key Action	Outcomes	Measures	Resources	Responsibility
۷.	Ensure commissioning of	Supporting People Finance	Review and implement	OCC share of funding	Head of Housing &
2	services for vulnerable	Strategy is delivered	Supporting People	expected to reduce from	Communities;
	people is co-ordinated		Financial Strategy. by	£7.29 M to £5.8M by	Strategy & Enabling
	across agencies and	Re-commissioning of SP	March 2013	2015	Manager
	partnerships to ensure the	funded services is	.Review and re-	Grant of £1.042M to be	(within SP partnership)
	preservation and most	undertaken	commissioning of main	awarded again in	
	effective use of resources		SP funded services in	2012/13, and expected	
	and meets identified need	Options analysis of	City 2012-14. Identify	to be similar in 2	
		potential reductions of grant	and evaluate options	subsequent years, but	
		is undertaken	reflecting possibility of	need to keep under	
			reductions	review	
-	Develop housing	Strategies developed,	Young People by April	In house plus any	Head of Housing &
	strategies for specific	adopted and are	2013	research	Communities;
	vulnerable groups	implemented	BME Community by		Strategy & Enabling
	<b>.</b>	•	Sept 2013		Manager

Produce housing guides for older and young people.	Older Persons Housing Guide published. Young persons housing	Older People by June 2014 Families in difficulty by December 2014 Review existing guides with service users and partners by Dec 2012	Development and consultation - officer time. Production costs	Head of Housing & Communities; Strategy & Enabling
Re-model hostel to incorporate assessment centre, new referral and move on pathways	guide published  New pathways for rough sleepers implemented	Work with Supporting People Team to review existing provision with providers with the aim of remodelling services within diminished budgets whilst retaining sufficient bedspaces to meet needs and meaningful activity for clients throughout 2012-14	Officer time within existing resources. Implications following review unknown and will need evaluation	Head of Housing and Communities/Housing Needs Manager
Ensure supply of wheelchair adapted housing to meet needs	Wheelchair accessible housing is available for households that need it	Improved knowledge, analysis of need for and provision of fully wheelchair adapted social housing by Sept 2013  Develop plan to meet any shortfall or gaps in provision by Sept 2014	Analysis and understanding within existing officer resources Any need for new provision to be determined	Head of Housing and Communities/Head of Environmental Development/Housing Needs Manager
Ensure housing options are available for people	Supported housing is available for people who	Review Move on Plan Protocol, identify	Review within existing officer resources	Head of Housing and Communities

moving through and from supported housing	need it and clients are enabled to attain independent living	barriers and actions to deal annually		
Ensure hospital discharge is facilitated to reduce 'bed blocking'	Effective hospital discharge mechanisms in place	Review existing hospital discharge protocols, systems and promote awareness – including early warning	Within existing resources	Head of Housing and Communities

Strategy or Plan	Main aims	Lead	Timescale
Oxfordshire Supporting People	To deliver a programme of housing related	Oxfordshire County	Current Strategy 2011-
Strategy	support throughout Oxfordshire meeting local	Council working with	16
	priorities to allow people t attain or retain	Oxfordshire 2 <sup>nd</sup> tiier	
	independent accommodation	councils	

### **Strategic Objective 4: Improve Housing Conditions**

Oxford City Council is both the strategic housing authority in the area and a landlord so has an important role to play in improving conditions in all housing in Oxford. There is an extremely high level of private renting in the City and attention is being directed to Houses in Multiple Occupation (HMO) where hazards to households can be most serious and the transient nature of this form of housing can negatively impact on the quality of life for residents and community sustainability. The Council has introduced the most comprehensive HMO strategies in the Country requiring HMOs to be licensed and restrictions placed on new HMOs – enforced by planning regulation. The scheme is intended to take pro-active preventative work to reduce reactive action dealing with individual complaints. There are, however, many families and households living in private rented sector in individual homes and consideration needs to be given to measures to improve standards in the private rented sector as a whole

As a landlord, Oxford City Council has invested in it's own homes – undertaking improvement works which have resulted in all homes meeting the Decent Homes Standard. As well as properties being structurally sound and in good repair, bathrooms and kitchens are now modern and homes enjoy good heating and insulation standards. In 2012, changes to funding will unlock new finances for continued improvements to provide even higher standards in council homes.

Our consultations brought forward a debate about the level of intervention and regulation of the private rented sector – some respondents opposed to regulation of HMOs and private rented sector but other supportive of the measures introduced. There were also concerns about student accommodation within the City and the impact of high levels of student housing could have on both other households seeking housing in Oxford and the local communities. The use of planning and housing legislation to manage the level and quality of Houses in Multiple Occupation is intended to help address these issues. Actions have been added to consult further with private landlords and tenants to fully understand issues prior to considering actions to address problems and developing a Tenant Ready Scheme.

Key Action	Outcomes	Milestones	Resources	Responsibility
Increase the number of	Every HMO in the City is	2180 by 2012/13	Self-funding scheme	Head of
individual HMOs subject	inspected and accredited	2950 by 2013/14	form licence fee	Environmental;
to agreed licence		3540 by 2014/15	income.costing £3.4	Development
provisions Baseline =		-	million over 6 years	·
1100 (2011/12)			but reducing tackling	
, ,			reactive complaints	
Improve the quality of	Improvements are made	Review landlord and lettings	Review utilising in	Head of

Develop officer group and assess

current standards, baselines and

issues by Sept 2012

agencies accreditation schemes by

Implement new schemes from April

December 2012

2013

to the quality and

management of individual

private rented properties

Develop integrated Home

Energy/Fuel

Poverty/Retrofitting

**Improve** 

carbon

efficiency and

energy reduce

in

emissions

individual private rented

properties including

Homechoice scheme

those used via the

Head of Housing

& Communities.

Environmental:

Head of Housing

& Communities

Development.

house officer activity

Implementation costs

to be identified

Officer

assess

information

time

strategy,

needs

homes in Oxford and	strategy/ies	Consult with partners, residents,		Head of
address fuel poverty for households		energy companies etc by Dec 2012 Develop a Strategy to cover issues	to be identified	Corporate Assets.
nouscrisius	Improved energy ratings,	of home energy, carbon emissions,		Head of
	lower carbon emissions in	fuel poverty and retrofitting of homes		Environmental
	housing in the City	by April 2013	Green Deal for	Development.
			existing private	
		Publicity and awareness Promote Green Deal	homes	Head of City Planning
			Housing Revenue	
	Retro-fitting strategy and	Develop specific retrofitting element	Account and	
	implementation for council	and programmes for Council stock		
	housing stock. Including	including external cladding for 5		
	external cladding fpr 5	tower blocks (400 homes)	£8.4 million	
_	tower blocks		investment in tower	
			blocks	
•	Zero carbon new build	Set zero carbon target for all new		
	council homes	council homes	borrowing for new Council homes	
Sustain improvements in	Condition of council	Evaluate progress made following	Officer time plus any	Head of Housing
the condition of council	housing is continually	attainment of Decent Homes	commissioning costs	Development
homes	improved	Standard, aspirations of tenants,		
		availability of funds to set a Local	within HRA and	Head of Housing
		Oxford Standard for Council homes	borrowing	and Communities

Strategy or Plan	Main aims	Lead	Timescale
HRA Asset Management Plan	A plan to inform the medium to long term priorities in	Oxford City Council	In place by
_	maintaining and improving the Counclls landlord assets		September 2013
	<ul> <li>primarily homes but also assets such as land,</li> </ul>		
	garages, shops and community facilities		

# Strategic Objective 5: Improve Quality, Cost effectiveness and efficiency of Housing Services.

With high demands on services and tough financial targets to be met, improving the quality, cost effectiveness and efficiency of our housing services underlines all that we do. Our services will be subject of continued review – endeavouring to cut administration and to offer modern methods of accessing services. Tenant and community involvement will be increasingly important as we review services to council tenants, determining local standards of service and performance and increasing the role of tenants in regulation.

In our consultations, concern was expressed about tenancy fraud and, whilst Oxford City Council already tackles this, it is now specifically noted within the Action Plan

	Key Action	Outcomes	Milestones	Resources	Responsibility
_	Improve the percentage of council tenants satisfied with our landlord services	82% tenants satisfied 2012/13	Undertake annual survey	Survey costs contained within	Head of Housing & Communities
126	our landiord services	84% tenants satisfied 2013/14 86% tenants satisfied 2014/15		Housing Revenue Account	
	Develop and improve opportunities for tenants and leaseholders to get involved in managing the delivery (?) of the council's housing	Tenant and Leasehold Involvement Strategy adopted	Develop Tenant and Leaseholder Involvement Strategy by September 2012	£180K annual involvement budget (including staff).	Head of Housing and Communities; Communities and Neighbourhoods Manager/Tenancy
	services.	Local Offer agreed and implemented	Draft Local Offer prepared with tenants representatives including Local Offer Planning Day to define services and set standards by May 2012		Services Manager

		Co-regulation with tenants implemented	Consultations with all tenants during Spring 2012 Local Offer adopted by September 2012, implemented and reviewed annually in September  Tenants trained in coregulation by Summer 2012 Detailed implementation including role of member and tenant scrutiny by September 2012		
407	Manage council housing to ensure it best meets the needs of individual households and tenants and the community as a whole	Reduce under occupation freeing up homes for larger households  Overcrowding is reduced in council homes	Review under-occupation policies and incentive schemes by December 2012  Review over-crowding and allocations/transfer policies by October 2012  Review use of pods/extensions to provide enlarge homes for larger households for tenants and prospective tenants by June 2013	In house officer time to investigate and new schemes to be funded within the Housing Revenue Account	Head of Housing and Communities/Housing Needs Manager, Tenancy Services Manager
		Actions to tackle and minimise Tenancy Fraud are up to date and effective	Review the implications of new Government guidance or legislation on the policies		

		and work of Tenancy Fraud Team within 4 months of release Publicise		
Review, update and improve housing communications provided by the council.	Housing Communications Plan  High quality and relevant housing information is available  New style tenants newsletters produced annually	A housing communications plan is developed by July 2012 with publications, publicity and website reviewed on rolling programme  New tenants and leaseholders newsletter trailed and reviewed with tenants by June 2012	Within existing resources - HRA and General Fund Revenue	Head of Housing & Communities; Strategy & Enabling Manager
	New Tenants Handbooks produced	Tenants Handbooks reviewed with tenants and new version/s published by April 2013		
	Information and on line reporting of repairs is reviewed	Review use and production of Repairs Handbook, information on website and on line reporting of repairs following fundamental review		
Develop detailed Landlord Operational Plan to support HRA Business Plan	A detailed Operational Action Plan exists for Council housing	An Operational Action Plan is prepared by Sept 2012 and adopted by Dec 2012	In house officer activity	Head of Housing ar Communities
Improve performance in	Improve rent and income	Review income collection by	Within existing	Head of Housing ar

	tenancy services	collection performance Reduce rent arrears	November 2012	resources	Communities/ Tenancy Services Manager
		Achieve greater VFM for repairs (cost and quality)	Undertake fundamental review of repairs service by Dec 2012		
700	Deliver the Demonstration Project for direct payment of benefits to council tenants	Direct payment of housing benefit to council tenants project successfully completed and lessons learnt	Scoping of project with DWP and partners by May 2012 Tenants contacted and supported with information and assistance Spring 2012 and beyond ICT issues resolved and system live by June 202 Completion of project by Oct 2013 Roll out to all tenants April 2014	Within agreement with DWP and existing resources	Head of Housing and Communities/Tenancy Services Manager
	Review policies and services to reduce administration to secure VFM efficiency savings in housing services	Better access to and lower cost of temporary accommodation  Lower administration costs for low priority housing applications	Implement new temporary accommodation by June 2012  Online housing applications by April 2013  Reduced validation processes for applicants in low housing need by April 2013	Within existing resources	Head of Housing and Communities/Housing Needs Manager

		Improved info on housing advice by April 2014	
Review Housing Strategy targets mid term to ensure they are being delivered and refreshed in light of changing circumstances	Housing Strategy targets are monitored and refreshed	Review performance at end of financial year by July 2013 Consider policy, performance, trends and wider changes by July 2013 Produce progress information, any proposed revisions and consult with partners April to September 2013 Adopt September 2013	Head of Housing and Communities/Strategy and Enabling Manager

Strategy or Plan	Main aims	Lead	Timescale
HRA Business Plan 2012-2042	A fully costed and funded 30 year Business Plan setting out overarching objectives and targets for Oxford City Council Housing	Oxford City Council	To be adopted by April 2012
Housing and Communities Service Plan	An annual plan for the Housing and Communities Service at Oxford City Council reviewing past performance, analysing this and future issues and setting out annual tasks and targets	Oxford City Council	Prepared annually

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